

## Message Text

CONFIDENTIAL

PAGE 01 GENEVA 02410 01 OF 02 081840Z

45

ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 OIC-02 AF-06 ARA-06 EA-06 NEA-09

SS-15 SP-02 L-02 /071 W

----- 041632

R 081742Z APR 75

FM USMISSION GENEVA

TO SECSTATE WASHDC 1921

INFO USUN NEW YORK 1539

AMEMBASSY VIENNA

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 2410

E.O. 11652: GDS

TAGS: UN, AORG

SUBJECT: RELOCATION OF UN UNITS FROM GENEVA TO VIENNA

REF: STATE 065157

SUMMARY: GENEVA-BASED INTERNATIONAL ORGANIZATIONS WHICH DESIGNATED BELOW AND WHICH HAVE SOME 500 EMPLOYEES COULD BE RELOCATED VIENNA WITHOUT ADVERSELY AFFECTING US INTERESTS. (UNDRO, UNV, UNICEF, ISVS, HRD, ISO, WTO, IATA, IRTA). IN COURSE ITS REVIEW, MISSION CONSIDERED MOVEMENT OF CERTAIN OF THE OFFICES HERE, E.G. WMO, WHO, UNCTAD, GATT, ITC, BUT CONCLUDED FOR SOME OF REASONS OUTLINED BELOW, IT NOT REALISTIC RECOMMEND THEIR DISPLACEMENT. IT WAS GENERALLY AGREED, HOWEVER, THAT TO STIMULATE MOVEMENT TO VIENNA AND REDUCE PRESSURES GENEVA CONSIDERATION BE GIVEN ON CONTINUING BASIS TO ESTABLISHING NEW INTERNATIONAL ORGANIZATIONS ON AUSTRIAN CAPITAL AND TO HOLDING SUCH UN AND NON UN CONFERENCES AS CSCE, CCD, MTN THERE. END SUMMARY.

1. UNDRO - (25 PROFESSIONALS, 15 GENERAL SERVICE, TOTAL 40). THE UN DISASTER RELIEF ORGANIZATION, NOW AT ABOUT HALF STRENGTH IS IN PROCESS OF EXPANDING TO ABOVE NUMBERS. UNDRO IS RELATIVELY NEW  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 GENEVA 02410 01 OF 02 081840Z

ORGANIZATION NOT PARTICULARLY WELL ESTABLISHED IN

GENEVA. DURING PAST YEAR CONSIDERATION HAS BEEN GIVEN TO TRANSFER OF OFFICE TO NEW YORK.

2. UNV - (8 PROFESSIONALS, 8 GENERAL SERVICE, TOTAL 16). UN VOLUNTEERS, WHICH IS ARM OF UNDP, MAINTAINS LIAISON WITH NATIONAL VOLUNTEER ORGANIZATIONS. THIS ORGANIZATION ALSO RELATIVELY NEW AND NOT TOO SOLIDLY ESTABLISHED IN GENEVA. VIENNA WOULD APPEAR TO BE SUITABLE CENTRAL LOCATION FOR UNV OPERATIONS.

3. UNICEF - (27 PROFESSIONALS, 70 GENERAL SERVICE, TOTAL 107). NOTE THAT THIS ORGANIZATION RECENTLY MOVED TO GENEVA FROM PARIS. FUNCTIONS ARE ESSENTIALLY EUROPEAN LIAISON WHICH COULD PRESUMABLY BE PERFORMED EQUALLY WELL FROM VIENNA.

4. ISVS - (8 PROFESSIONALS, 8 GENERAL SERVICE, TOTAL 16). THIS IS NOT A UN ORGANIZATION BUT FUNCTIONS CLOSELY RELATED TO UNV. THUS IF UNV RELOCATED TO VIENNA IT WOULD BE LOGICAL TO ALSO ENCOURAGE TRANSFER OF ISVS.

5. HUMAN RIGHTS DIVISION - (50 EMPLOYEES). ONCE THE DECISION WAS TAKEN TO MOVE THE HRD FROM NEW YORK THE ONLY READILY APPARENT REASON FOR ITS CONTINUING TO BE HEADQUARTERED AT GENEVA IS THAT ADEQUATE CONFERENCE SUPPORT FACILITIES EXIST IN THAT CITY. WHEN IN SEVERAL YEARS' TIME SUCH FACILITIES EXIST IN VIENNA, HRD COULD PRESUMABLY PERFORM ITS FUNCTIONS AS WELL THERE. THE MISSION WOULD RECOMMEND THAT HRD BE CONSIDERED AS ONE OF THE UN ORGANIZATIONS THAT MIGHT EVENTUALLY MAKE ITS HOME AT VIENNA.

6. UNDP EUROPEAN OFFICE - 15-20 EMPLOYEES). FUNCTIONS OF THIS UNIT IN MISSION VIEW COULD PROBABLY BE PERFORMED ADEQUATELY FROM VIENNESE BASE, ASSUMING VENUE MANY MEETINGS NOW HELD GENEVA AND COVERED BY

CONFIDENTIAL

PAGE 03 GENEVA 02410 01 OF 02 081840Z

UNDP OFFICE HERE CHANGED TO VIENNA.

7. INTERNATIONAL TRADE CENTER (GATT/UNCTAD/ITC). MOVE TO VIENNA COULD BE CONSIDERED BUT RELOCATION OF THIS SUBSIDIARY ORGAN AWAY FROM GATT/UNCTAD PARENT BODIES PROBABLY NEITHER FEASIBLE NOR DESIRABLE.

8. ISO - (LESS THAN 100 EMPLOYEES). INTERNATIONAL

STANDARDS ORGANIZATION IS A NON UN BODY WHICH HAS  
A MODEST STAFF BUT WITH A LARGE NUMBER OF TECHNICAL  
WORKING GROUPS AND A HIGH FREQUENCY OF RELATIVELY

SMALL MEETINGS. IT HAS LIMITED CONTACTS WITH THE  
UN AGENCIES IN GENEVA AND DOES NOT HAVE A SEPARATE  
HEADQUARTERS BUILDING BUT OCCUPIES COMMERCIAL QUARTERS.

9. WMO - (210 EMPLOYEES). OF DOUBTFUL FEASIBILITY  
WOULD BE THE MOVE OF ONE OF THE SMALLER SPECIALIZED  
AGENCIES, SUCH AS WMO. IT NOW OCCUPIES ITS OWN  
HEADQUARTERS BUILDING FOR THE STAFF OF 210, THE  
LARGER PORTION OF WHICH ARE "LOCALLY" RECRUITED -  
MOSTLY SWISS AND FRENCH. WHILE IT HAS EXTENSIVE  
CONTACTS WITH OTHER UN AGENCIES AND BODIES IN GENEVA  
(ITU, WHO, ECE, UNEP GENEVA OFFICE), IT ALSO HAS  
SIMILARLY INVOLVED DEALINGS WITH UN AGENCIES NOT  
LOCATED IN GENEVA, E.G. ICAO, UNESCO, FAO, IAEA,  
UNO). (PROPOSALS ARE ALREADY BEING SUBMITTED FOR  
EXPANSION OF THE PRESENT BUILDING TO ACCOMMODATE  
A LARGER STAFF).

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 GENEVA 02410 02 OF 02 081902Z

45

ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 OIC-02 AF-06 ARA-06 EA-06 NEA-09

SS-15 SP-02 L-02 /071 W

----- 041923

R 081742Z APR 75

FM USMISSION GENEVA

TO SECSTATE WASHDC 1922

INFO USUN NEW YORK 1540

AMEMBASSY VIENNA

C O N F I D E N T I A L SECTION 2 OF 2 GENEVA 2410

10. WTO - (80 EMPLOYEES). LOGICALLY, THE HEADQUARTERS  
OF THE NEW WORLD TOURISM ORGANIZATION (WTO) COULD BE  
TRANSFERRED FROM GENEVA TO VIENNA. THE WTO IS BEING  
FORCED TO VACATE ITS PRESENT QUARTERS ON DECEMBER  
31, 1975, AND TO FIND NEW QUARTERS IN GENEVA. UP TO

NOW ONLY FANTASTICALLY HIGH RENTALS HAVE BEEN SUGGESTED AND THE ORGANIZATION, JUST BEING LAUNCHED AS A NEW INTERGOVERNMENTAL BODY, IS NOT ANXIOUS TO UTILIZE A MAJOR PERCENTAGE OF ITS LIMITED BUDGET ON EXCESSIVE SWISS RENTALS. THE PRESENT NUMBER OF PERSONNEL IN WTO HEADQUARTERS IS ONLY 33 (WITH AN ADDITIONAL EIGHT STATIONED IN THE FIELD) BUT THE NEW BUDGET OF THE WTO CALLS FOR A STAFF OF MORE THAN 100. WE DO NOT BELIEVE THAT THE GENERAL ASSEMBLY WILL AUTHORIZE A STAFF OF MORE THAN 80, HOWEVER, AND EVEN SUCH A STAFF WILL NOT BE ACHIEVED UNTIL 1977 BECAUSE OF RECRUITMENT PROBLEMS AND DELAYS. ANY DECISION TO MOVE TO VIENNA WILL HAVE TO BE TAKEN BY THE WTO FIRST GENERAL ASSEMBLY TO BE HELD IN MADRID BEGINNING ON MAY 12, 1975. UP TO NOW THE AUSTRIAN GOVERNMENT HAS NOT FORMALLY REQUESTED THE WTO TO MOVE TO VIENNA AND SHOULD DO SO AT ONCE IF IT WANTS VIENNA TO BE CONSIDERED AS A PERMANENT HEADQUARTERS FOLLOWING CITIES HAVE FORMALLY INDICATED THEIR CANDIDACY AS SITE FOR WTO PERMANENT HEADQUARTERS: ZAGREB, MADRID, MEXICO CITY, GENEVA, NEW DELHI AND  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 GENEVA 02410 02 OF 02 081902Z

ISTANBUL. IN ADDITION THE DEPARTMENT INDICATES THAT IF ZAGREB'S CANDIDACY, WHICH THE US SUPPORTS, DOES NOT PROVE VIABLE, THE US WILL PROPOSE HONOLULU AS SITE OF WTO PERMANENT HEADQUARTERS.

1. IATA - (110 EMPLOYEES). IF THE WORLD TOURISM ORGANIZATION MOVES TO VIENNA IT WOULD BE VERY USEFUL, FROM WTO'S VIEWPOINT AT ANY RATE, IF THE INTERNATIONAL AIR TRANSPORT ASSOCIATION MOVED ITS EUROPEAN REGIONAL OFFICE THERE AS WELL. WTO WORKS VERY CLOSELY WITH IATA AS AIR TRAVEL IS A VITAL PART OF TOURISM.

12. IRTA - (ESTIMATED 30 EMPLOYEES). SIMILARLY, ANOTHER NGO, THE INTERNATIONAL ROAD TRANSPORT ASSOCIATION, WHICH IS CURRENTLY IN SAME BUILDING WITH WTO AND WHICH ALSO WORKS WITH WTO, WOULD SEEM A LIKELY CANDIDATE TO MOVE TO VIENNA WITH WTO IF WTO MAKES THE MOVE.

13. UNCTAD - (OVER 500 EMPLOYEES). WE CONSIDERED UNCTAD AS A POSSIBILITY, NOTING THAT IT IS LARGE ENOUGH SO THAT ITS TRANSFER WOULD IN ITSELF ACCOMPLISH THE DESIRED INCREASE OF 500 IN VIENNA. WE WERE ALSO ATTRACTED TO THE IDEA OF GETTING IT OUT OF GATT'S HAIR. A FURTHER FAVORABLE CONSIDERATION WAS THAT JUDGING FROM THE LIMA CONFERENCE, UNIDO

SEEMS TO BE TRYING TO DO UNCTAD'S BUSINESS, AND IT  
MIGHT LEAD TO SOME RATIONALIZATION TO HAVE BOTH  
ORGANIZATIONS IN THE SAME CITY. ON BALANCE, HOWEVER,  
WE DECIDED THE IDEA IS A NON-STARTER. WE BELIEVE  
THAT UNCTAD HAS BENEFITTED FROM PROXIMITY TO GATT  
WHICH HAS LED TO A MORE REALISTIC AND BUSINESSLIKE  
ATTITUDE ON THE PART OF LDC REPRESENTATIVES  
(MANY WHO ATTEND GATT MEETINGS ALSO) THAN  
WOULD OTHERWISE BE THE CASE. THIS IS ONLY RELATIVE,  
OF COURSE, BUT LDC POSITIONS IN UNCTAD NOW SEEM  
TO BE SOMEWHAT MORE MODERATE AND REALISTIC  
(AND LESS POLITICAL) THAN ELSEWHERE IN THE UN  
(SUCH AS THE GA). ALSO WE BELIEVE THAT FROM THE POINT  
OF VIEW OF STAFFING MEETINGS, IT IS USEFUL FOR THE  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 GENEVA 02410 02 OF 02 081902Z

US AND OTHER DEVELOPED COUNTRIES TO HAVE UNCTAD  
AND GATT IN THE SAME CITY. AND FINALLY, AND MOST  
IMPORTANT, UNCTAD IS NOW FIRMLY IMBEDDED ON THE  
GENEVA SCENE, AND WE SEE NO POSSIBILITY THAT THE  
LDCS WOULD AGREE TO WHAT THEY CONSIDER TO BE "THEIR  
ORGANIZATION" BEING UPROOTED.ABRAMS

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 08 APR 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** GolinoFR  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975GENEVA02410  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D750122-0123  
**From:** GENEVA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t19750472/aaaacoat.tel  
**Line Count:** 249  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION IO  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 75 STATE 065157  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** GolinoFR  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 07 APR 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <07 APR 2003 by BoyleJA>; APPROVED <08 APR 2003 by GolinoFR>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
05 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** RELOCATION OF UN UNITS FROM GENEVA TO VIENNA  
**TAGS:** AORG, UN  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006